Manchester Board of Health
Meeting Minutes
June 27, 2019 at 6:00 p.m.
Manchester Town Hall, Room #7

Members present:
Paula Filias, Beverly Melvin, Peter Germond

Members absent:
Deb Bradley

Also present:
Kimberly Foss, Entomologist of Northeast Massachusetts Mosquito Control, “N.E.M.M.C.”
William Mehaffey, Jr., Operations Manager of Northeast Massachusetts Mosquito Control, N.E.M.M.C.”
Lynn Atkinson, Manchester Stream Team

Members called the meeting to order at 6:00 p.m.

**Northeast Massachusetts Mosquito Control and Wetlands Management District Meeting**
Ms. Foss and Mr. Mehaffey presented a power point presentation summarizing the role of Northeast Massachusetts and the specific 2019 Best Management Practice Plan for Manchester-by-the-Sea. A copy of that plan is attached to this record.

Members and Ms. Atkinson asked for some clarifications and explanations related to the plan. Ms. Foss and Mr. Mehaffey were both concerned that the local schools were not up to date with their School management plans. The Board offered to have staff reach out to all of the schools, including Manchester-Essex Regional School District, Brookwood School, and Landmark Schools to remind them to contact N.E.M.M.C. to be sure that their paperwork with the District is updated as soon as possible.

Members, on a motion by Paula Filias and seconded by Peter Germond, voted unanimously to approve the 2019 Best Management Practice Plan for the Town of Manchester-by-the-Sea. Members requested a copy of N.E.M.M.C.’s power point presentation, shared at this meeting, be forwarded to the Board of Health Office so that it could be shared with member Deb Bradley and any residents or Stream Team members who wished to review it.
**Next Meeting**

Members scheduled their next meeting for July 18, 2019. Paula Filias requested that the agenda include a review of the fiscal year 2019 budget.

There being no further information to come before the Board, members voted unanimously to adjourn the meeting at 7:30 p.m.

As submitted,

Ellen D. Lufkin

Administrative Assistant
2019 Best Management Practice Plan
Manchester-by-the-Sea

FY20 Percentage of assessment allocated to specific measures as prescribed by individual municipalities
Best Management Practice (BMP) in the Town of Manchester-by-the-Sea

NEMMC is requesting an increase of 1.5% in the assessment for FY 2020 due to continued increases in
operational costs that include an increase in the cost of leasing the facility, increased costs in purchasing
pesticides, an increase in costs for vehicle/heavy equipment maintenance and repairs, a cost of living increase,
step raises and payroll taxes. Our primary goal is to protect our subscribing communities from virus. We will
do all in our power to reduce the mosquito populations on a regional and town wide basis, thus reducing the
virus risk to our residents. We look for continued support and understanding from all the communities we
serve if we are to be successful.

Assessment: As estimated by the Massachusetts Department of Revenue, Division of Local Services, in
accordance with Chapter 516 of the General Laws of the Commonwealth. The assessment formula is based on
a regional concept, which considers square miles and evaluation. The District offers this breakdown as a
general guide to how funds are allocated specific to your community.

FY20 Estimated District Budget for the Town of Manchester-by-the-Sea $ 37,057.00

FY20 State Reclamation and Mosquito Control Board $ 1,544.00

FY20 Total Estimated Assessment for the Town of Manchester-by-the-Sea $ 38,601.00

-Committed to the principals of mosquito control and wetland management -
**District Control Measures specific to Manchester-by-the-Sea**

General Operational Cost Share

Regional Adult Mosquito Surveillance Program

Regional Vector / Virus Intervention Surveillance

Ground Larviciding *(BT/BS products only, No methoprene will be used)*

Catch Basin Treatments *(BT/BS products only, No methoprene will be used)*

Manual Ditch Maintenance

Adulticiding *(Virus Intervention ONLY with Board of Health approval)*

Barrier Treatment *(By Board of Health and School Department request only)*

Ditch Maintenance / Wetlands Management

Tire Recycling Program

Property Inspections

Mosquito Habitat Mitigation

Research and Development

Education and Outreach

Social Media
2018 Manchester-by-the-Sea Mosquito & Arbovirus Surveillance Summary

Above average mid to late summer temperatures mixed with increased precipitation caused increases in most summer floodwater mosquito populations. Due to these same conditions, populations of container and floodwater breeding mosquitoes increased significantly resulting in heightened WNV activity statewide. The mosquito collections from our gravid traps and the number of positive mosquito pools "batches" in our district and statewide reflect this increased WNV activity. At the end of the season the states drought level was reversed; mosquito species requiring steadier groundwater reserves (C. melanura, Cq. perturbans) seemed to bounce back considerably from the additional precipitation the state received during the 2018 season.

Catch basin larvicide treatments (completed on 6/19/2018, school basins on 8/6/2018) reduced Cx. pipiens/restuans populations breeding in this habitat type throughout the season. The district treated a total of 594 basins in Manchester. Coordinated basin cleaning schedules with the DPW would result in much earlier catch basin treatments which would increase this reduction. Additional public education is needed to help further reduce Cx. pipiens breeding on agricultural fields, flooded lawns, in abandoned pools, gutters and in unattended artificial containers on residential properties.

- The District also collected 1 discarded tire on School Street on 5/24/2018.

<table>
<thead>
<tr>
<th>Total Mosquito Collected in Manchester-by-the-Sea</th>
<th>2017</th>
<th>2018</th>
<th>% change</th>
</tr>
</thead>
<tbody>
<tr>
<td>8 Resting Boxes</td>
<td>19</td>
<td>91</td>
<td>379%</td>
</tr>
<tr>
<td>1 CO2/Light Trap</td>
<td>5,198</td>
<td>5,549</td>
<td>7%</td>
</tr>
<tr>
<td>1 Gravid Trap</td>
<td>93</td>
<td>77</td>
<td>-17%</td>
</tr>
<tr>
<td>Totals</td>
<td>5,310</td>
<td>5,717</td>
<td>8%</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Mosquito Species- pest/disease list- Manchester-by-the-Sea</th>
<th>2017</th>
<th>2018</th>
<th>Change</th>
<th>WNV/EEE</th>
<th>District Total-2018</th>
</tr>
</thead>
<tbody>
<tr>
<td>Culiseta melanura (red maple swamp/acid bog)</td>
<td>328</td>
<td>773</td>
<td>136%</td>
<td>NO</td>
<td>1,072</td>
</tr>
<tr>
<td>Culex pipiens (container/catch basins/heavy organics)</td>
<td>5</td>
<td>53</td>
<td>960%</td>
<td>NO</td>
<td>1,365</td>
</tr>
<tr>
<td>Culex restuans (container/catch basins)</td>
<td>221</td>
<td>55</td>
<td>-75%</td>
<td>NO</td>
<td>374</td>
</tr>
<tr>
<td>Culex salinarius (brackish water/phragmites/roadside ditches)</td>
<td>139</td>
<td>62</td>
<td>-55%</td>
<td>WNV</td>
<td>2,527</td>
</tr>
<tr>
<td>Coquillellida perturbans (cattail)</td>
<td>1,609</td>
<td>2,820</td>
<td>75%</td>
<td>NO</td>
<td>27,474</td>
</tr>
<tr>
<td>Aedes vexans (rainwater/fresh floodwater)</td>
<td>1</td>
<td>53</td>
<td>5,200%</td>
<td>NO</td>
<td>813</td>
</tr>
<tr>
<td>Ochlerotatus japonicus (tree hole/container breeder)</td>
<td>9</td>
<td>16</td>
<td>78%</td>
<td>NO</td>
<td>501</td>
</tr>
<tr>
<td>Ochlerotatus sollicitans (salt marsh)</td>
<td>1</td>
<td>0</td>
<td>-100%</td>
<td>NO</td>
<td>932</td>
</tr>
<tr>
<td>Ochlerotatus cantator (salt marsh)</td>
<td>8</td>
<td>133</td>
<td>1,563%</td>
<td>NO</td>
<td>5,848</td>
</tr>
<tr>
<td>Ochlerotatus canadensis (snowmelt/woodland pool)</td>
<td>2,122</td>
<td>819</td>
<td>-61%</td>
<td>NO</td>
<td>1,109</td>
</tr>
</tbody>
</table>

- 4 District ovitraps were placed in Manchester to determine if the invasive Ae albopictus mosquito species was present. 1 Ae. albopictus female from a gravid trap was collected on 8/27/2018. 12
additional ovitraps were placed around the proximity for the remainder of the season and no additional specimens were collected.

- 45 standard surveillance mosquito pools/batches were sent to the MA DPH lab for testing in 2018. The only WNV mosquito isolation was in a mammal biting species on 9/4/2018 collected from a CDC CO2/Light trap.

- A supplemental CDC/CO2 light trap was placed following the WNV positive isolation. These traps are set to determine if mammal biting mosquitoes have potential for transmitting WNV and if adulticiding is needed to reduce risk. Positive WNV results would be denoted in RED. 4 additional supplemental mosquito batches were sent to the MA DPH lab for testing in 2018; all tested negative for WNV/EEE.

9/10/2018 (following 9/4 isolation)
5 Cx. salinarius
4 Ae. vexans
3 Oc. cantator
6 An. punctipennis

Since there were no subsequent WNV isolations in the supplemental traps and overall mosquito populations were steadily decreasing, the Manchester-by-the-Sea Board of Health did not authorize any targeted area adulticide events.

There was 1 total WNV detection and no EEE detections in Manchester for 2018. There were also WNV infected mosquitoes collected from neighboring Wenham and Beverly. At the end of 2018, the arboviral risk level for Manchester remained remote for EEE and moderate for WNV. Risk Categories are described in Table 2 of the 2018 MDPH Surveillance and Response Plan.

**Mosquito infection history (WNV/EEE) in Manchester-by-the-Sea:**

<table>
<thead>
<tr>
<th>Collection Date</th>
<th>Species</th>
<th>Test Type</th>
<th>Result</th>
</tr>
</thead>
<tbody>
<tr>
<td>9/4/2018</td>
<td>Culex salinarius</td>
<td>WNV</td>
<td>Positive</td>
</tr>
<tr>
<td>8/25/2016</td>
<td>Culex pipientis</td>
<td>WNV</td>
<td>Positive</td>
</tr>
<tr>
<td>9/15/2013</td>
<td>Cx. pipiens/restuans complex</td>
<td>WNV</td>
<td>Positive</td>
</tr>
<tr>
<td>9/2/2012</td>
<td>Cs. melanura</td>
<td>WNV</td>
<td>Positive</td>
</tr>
<tr>
<td>9/2/2012</td>
<td>Ca. perturbans</td>
<td>WNV</td>
<td>Positive</td>
</tr>
<tr>
<td>9/3/2007</td>
<td>Cx. pipientis/restuans complex</td>
<td>WNV</td>
<td>Positive</td>
</tr>
<tr>
<td>9/3/2007</td>
<td>Cx. pipientis/restuans complex</td>
<td>WNV</td>
<td>Positive</td>
</tr>
</tbody>
</table>

With forested wetlands, presence of vector and bridge vector mosquito species and arbovirus history in Manchester-by-the-Sea, there will always be concern for transmission and human infection from EEE and WNV. From July to the first heavy frost, residents should take necessary precautions to reduce the risk of infection from these viruses, regardless of low mosquito populations and/or aggressiveness of control.

Focus of Operations for 2019

Regional control efforts will focus primarily on larval surveillance and treatment, adult mosquito surveillance, virus testing and preemptive virus intervention strategies. Specific to Manchester-by-the-Sea the primary focus of control efforts will be on freshwater larviciding, catch basin treatments and virus intervention for WNV and EEE.

- School IPM program coordinators should confirm all schools are updated for outdoor mosquito control with our District for 2019. Coordinators please call our office or visit the MDAR School IPM website @ [https://massnrc.org/ipm/schools-daycare/ipm-tools-resources/ipm-plan-maker/make-your-ipm-online/locate-school-plan.asp](https://massnrc.org/ipm/schools-daycare/ipm-tools-resources/ipm-plan-maker/make-your-ipm-online/locate-school-plan.asp) for more information.

Regional Control Measures

Regional Adult Mosquito Surveillance Program: CDC/CO2 Light traps are used to sample the adult mosquito population, monitor both short and long term trends and determine population density of bridge vectors (human biters) of WNV and EEE. Gravid traps are designed to collect adult female Culex species the primary vectors (bird biters) of WNV.

At least one of these dual function units is placed in a fixed location in each member municipality for a total of 36 deployed throughout the District. Mosquitoes are collected and identified from each trap once per week beginning mid-May until September 31st. The MA DPH may extend testing into October. In the event mosquitoes collected from these traps test positive for EEE or WNV the District will add supplemental CDC CO2/Light traps at specific sites within the municipality.

Supplemental trapping criteria for 2019:
After the 1st positive WNV/EEE primary vector species (bird biters) in any municipality supplemental traps could be placed in locations with these parameters:

- Radius of collection
- Distance from historic trap
- Topography
- Human population density
- Bridge vector potential breeding sites
- Schools/parks/recreation areas
- Site security
- Wetland/wooded/shaded/moist areas

Supplemental mosquito collections will be sent to State Laboratory for arbovirus testing.

The District will operate 128 resting boxes at 16 sites. Resting boxes are designed to collect blood fed female *Culiseta melanura* mosquitoes relevant to EEE transmission. Eight resting boxes will be placed at each fixed location and there will be two fixed locations in communities bordering New Hampshire as well as other communities considered to be at risk. The District will collect and identify samples from each trap every week and the specimens will be tested for virus.
In the event *Cs. melanura* mosquitoes collected from resting box sites test positive for EEE the District will deploy supplemental CDC CO2/Light traps in high risk areas.

**Virus Testing:** Specimens from our trap collections will be sent to The Massachusetts Department of Public Health (MA DPH) to be tested for the presence of encephalitis viruses. Our District mosquito testing results will be available on Fridays of each week. The MA DPH will contact the municipalities BOH officers as well as our District of any positive test results.

**Mosquito virus testing criteria for 2019:**

**Phase I**
- June 15th to August 1st
- **Primary vectors (bird biters):** *Cs. melanura, Cs. morsitans, Cx. pipiens and Cx. restuans*
- Other mosquito species may be tested on a case by case basis.

**Phase II**
- August 1st to October 1st (or October 15th for MA DPH extended season)
- **Primary vectors (species listed above) + Bridge vectors (bird/mammal biters):** *Ae. cinereus, Ae. vexans, Cq. perturbans, Cx. salinarius, Oc. canadensis, Oc. japonicus, Oc. taeniorhynchus, Ps. ferox and Oc. sollicitans*
- Other mosquito species may be tested on a case by case basis.

**Regional Vector/Virus Intervention:** Control efforts will focus on early intervention strategies in municipalities that have shown a greater risk to mosquito borne virus based on events of the previous seasons and surveillance data as prescribed in the District’s Integrated Pest and Vector Management Plan (IPVMP). This approach is in the best interest of all member municipalities as focused early intervention strategies seem to demonstrate containment of WNV, and may reduce the risk of EEE exposure to humans and the migration of virus to other municipalities.

**Regional Aerial Salt Marsh Larviciding Program:** Coastal salt marshes in neighboring communities from Ipswich to the New Hampshire border will be aerially larvicided by helicopter to control salt marsh mosquitoes in accordance with the respective Best Management Practice Plans. Salt marsh mosquitoes are capable of flying up to 25 miles in search of a blood meal and then return to the salt marsh in order to lay eggs. Coastal communities as well as many inland cities and towns receive direct and immediate benefit from the control of salt marsh mosquitoes.

- Aerial bacterial larviciding operations in coastal communities (2 treatments in 2018). These applications provide relief from salt marsh mosquito (*Oc. cantator/Oc. sollicitans*) hatches for all municipalities in our District.

**Control Measures Specific to Manchester-by-the-Sea**

**Ground Larviciding***: Larviciding sites from the District’s data base, including retention ponds, detention basins and areas requested by the local Board of Health will be checked and treated for mosquito larvae as necessary, beginning in March or as snow melt allows, to September 30th and beyond if circumstances warrant and conditions allow.
Catch Basins*: Catch Basin treatments will be coordinated with local DPWs so that each municipality’s annual cleaning of basins does not jeopardize the treatment and effectiveness of the bacterial larvicides used to control mosquito larvae in these basins. Since **bacterial products do not work well in uncleaned basins** or ones high in organic matter, only BT/BS (bacterium) products will be used to control mosquito larvae after the basins in Manchester-by-the-Sea have been cleaned. Depending on the DPW’s cleaning schedule, basins will be checked and treated as necessary beginning May 1st through July 31st.

*Bacterial larviciding products containing only *Bacillus thuringiensis israelensis* (Bti) and/or in combination with *Bacillus sphaericus* (BS) will be used. No methoprene will be used.

**Manual Ditch Maintenance:** In the course of ground larviciding and catch basin treatments, roadside ditches and culverts will be manually cleared of manageable blockages and debris in order to reduce mosquito breeding habitat and / or potential habitat.

**Adulticiding:** The District uses a system called Ultra Low Volume (ULV) for ground adulticiding applications. ULV is designed to dispense very small amounts of pesticides over a large area. While this is a cost effective means of reducing mosquito populations on a large scale, it only affects those mosquitoes present at the time of the application and repeated applications are sometimes necessary to sustain the initial reduction in the mosquito population in some areas.

**Virus intervention** will be at the request of and coordinated through the Board of Health with recommendations from Northeast MA Mosquito Control of specific areas to be targeted. Applications to schools must be in compliance with MGL ch85.

- **Residential Pesticide Exemption:** Residents who request their property be excluded from pesticide applications must comply with the legal process to exempt their property. Pursuant to 333 CMR 13.03, individuals may request exclusion from wide area applications of pesticides by the District for the 2019 calendar year starting January 1st 2019. Requests must be made to the Department of Agricultural Resources online, and will go into effect 14 days from the date the request is received. All exclusion requests expire on December 31st, 2019. The exclusion request can be accessed from either our districts website or directly from the Department of Agricultural website:

  https://www.mass.gov/how-to/exclusion-from-wide-area-pesticides-application

**Barrier Treatment:** To reduce the need for repeated ULV applications and provide more sustained relief from mosquitoes in high public use areas, the District can provide barrier treatments to public use areas such as schools, playgrounds, athletic fields, etc., at the request of the Board of health and/or school departments. Applications to schools must be in compliance with MGL ch85.

**Ditch Maintenance / Wetlands Management:** The town may petition the District to undertake larger scale ditch maintenance projects, wetland enhancement and restoration projects requiring specialized mechanized equipment and expertise. Petitioned sites will be evaluated and a site specific proposal will be written for acceptable projects. Wetland management projects must have a mosquito remediation component. Wetland management projects may be beyond the scope of any municipality’s assessment and may require a separate and additional appropriation.
**Tire Recycling Program:** Tires have historically been discarded on public and private properties, in both upland and wetland environments. Once a pile is started it can quickly grow into a substantial public health issue and is a known source of mosquito proliferation.

Discarded tires almost always hold water and are a prime location for artificial container breeding mosquito species, most notably *Culex pipiens*, *Culex restuans* and *Ochlerotatus japonicus*. *Cx. pipiens* and *Cx. restuans* are considered to be the key vector species of both encephalitis viruses in the District. *Oc. japonicus* is a new species to Massachusetts since 2000, and is thought to have been imported into the United States in used tires. *Oc. japonicus* has also shown to be a competent vector of West Nile virus. Invasive mosquito species are known to travel in containers like tires.

*Aedes alhopictus*, an exotic invasive species, is now established in Central and Southern Massachusetts and has made an appearance in the Northeast District during 2018. This species has the potential for arbovirus transmission and breeds in discarded tires. As in previous seasons, the district will be maintaining tire water sample programs, tire collections and larviciding in order to monitor and control the spread of this species in the district.

**Property Inspection:** While the District is authorized under the provisions of Chapter 252, section 4 of the General Laws of the Commonwealth to enter upon lands for the purpose of inspection, it is not a regulatory agency. It also is not our intention to impose on any resident or business, but rather to be a resource for information and technology to help property owners prevent or abate mosquitoes to the mutual benefit of the property owner and the community.

The district receives many requests from municipal Boards of Health to inspect abandoned properties. With the increased health risk associated with property abandonment the District will take an aggressive approach to property inspections. In the course of our routine activities in your community, if we discover such properties, we will inspect and report these properties to the Board of Health. We understand that addressing concerns related to such properties is a matter of time and process. In the long term we will offer any support that may be appropriated to resolve mosquito problems related to such properties and in the short term with the Board of Health’s support we will implement the necessary control measures to mitigate the immediate mosquito problem associated with such properties.

**Mosquito Habitat Mitigation:** The District will represent the town’s mosquito control concerns in an advisory capacity relative to proposed development and where prudent as requested by local health officials.

**Research and Development:** The District will evaluate the efficacy and efficiency of current control methods, investigate new methods, procedures and technologies in mosquito control and wetlands management and evaluate their implications for use in Manchester-by-the-Sea.

**Education and Outreach:** The District will present educational displays and programs on mosquito control and related wetlands management programs at the request of health officials, schools or civic organizations. The District will also monitor and update local schools, daycares etc. regarding IPM plans and current child protection requirements.
Social Media: In the recent past, the District has recognized the need to provide information on our activities in a timelier manner. Social media is proving to be the go-to method of disseminating information for many companies and individuals.

The District maintains a valuable website. This site is full of resources, information and provides more timely updates of our activities. We have found that many questions can be answered through our website and we will continue to increase our web presence.

www.nemassmosquito.org